REGION 2 OPIOID ABATEMENT COUNCIL
Serving Larimer County

LARIMER REGIONAL OPIOID ABATEMENT COUNCIL

1525 Blue Spruce Dr, Fort Collins, CO 80524 970.619.4642 larimer.gov/bocc/regional-opioid-abatement-council

Date: **October 22, 2026**
Time: **2:00 PM to 3:30 PM**
Location: **Hybrid** - Goldfinch/Sparrow Conference Room, 2260 W Trilby Road, Fort Collins & Zoom Livestream at https://www.youtube.com/@R2OAC/featured

AGENDA

1. **Call to Order**
2. **Public Comment**
3. **Approval of September 24, 2026 Meeting Minutes**
   - *Action Required*
4. **Quarterly Financial Report**
5. **Finalize 2027 Year 5 Funding Priorities Discussion**
   - *Action Required*
6. **Lived Experience Technical Advisory Member Update**
7. **Adjourn Meeting**

2026 Monthly Commitments

January 2026	Elections for 2026 Officers Approve Final 2025 Financial Report Approve July-December Administration Costs Approve 2025 Stipend Amounts Approve Abundance Foundation 6-Month Report Approve CSU Prevention Research Center 2024-2025 Final Report
February 2026	Approve CSU Prevention Research Center 6-Month Report Review Year 4 (2026-2027) Funding Proposals
March 2026	Review Year 4 (2026-2027) Funding Proposals Review New Applicant Funding Proposals
April 2026	Quarterly Financial Report Review Year 4 (2026-2027) Funding Proposals Harvest Farm 2025-2026 Extension Update
May 2026	Review Year 4 (2026-2027) Funding Proposals Approve EVICs 6-Month Report Approve La Familia 6-Month Report Approve Northern Colorado Health Network Final Report Approve North Colorado Health Alliance Final Report Approve Butler Institute Final Report
June 2026	Approve Yarrow Collective Final Report Approve The Red Point Center Final Report Approve Lighthouse Final Report Approve Partners Final Report Approve Fort Collins Rescue Mission Final Report Approve Rise Above Final Report
July 2026	Quarterly Financial Report Approve Administrative Reimbursement for Jan-Jun 2026 Review New Applicant Funding Proposals Approve Abundance Foundation Final Report
August 2026	Approve CSU Prevention Research Center Final Report Review Year 4 (2026-2027) Funding Proposals Review Funding Priorities & Available Funds
September 2026	2027 Year 5 Funding Priorities Discussion
October 2026	Quarterly Financial Report CO Health Network 2025-2026 Extension Update (deadline 9/30) 2027 Year 5 Funding Priorities Discussion
November 2026	No Meeting
December 2026	***Meeting moved to 12/3 Approve Northern Colorado Health Network 6-Month Report Approve North Colorado Health Alliance 6-Month Report Approve Butler Institute 6-Month Report Approve Yarrow Collective 6-Month Report Approve The Red Point Center 6-Month Report Approve Lighthouse 6-Month Report Approve Partners 6-Month Report CSU PRC 2024-2025 Extension Deadline (12/31)

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MINUTES

Date: September 24, 2026
Time: 2:00 PM to 3:30 PM
Location: Hybrid – Goldfinch/Sparrow Conf. Rm., 2260 W Trilby Road, Fort Collins & Zoom
Contacts: *Heather Gilmore* - Council Staff Support, Larimer County Department of Health and Environment

Voting Members Present:	Tom Gonzales, Chair
	Commissioner Jody Shadduck-McNally, Vice Chair (virtual)
	Mayor Gary Hall, Secretary
	Jacob Castillo
	Zeke Cortez (virtual)
Excused:	Mayor Pro Tem Brian Mason
Advisory Members Present:	Ty Gentz
	Lorrie Lopez (virtual)
	Jessica Plummer (virtual)
Subject Matter Members Present:	Dr. Lesley Brooks

Full Recording of Meeting: https://www.youtube.com/@R2OAC/streams

Call to Order - The Council Chair called the meeting to order at 2:00 PM.

Public Comment - No public comment was made.

Approval of the August Minutes

Action – Mayor Gary Hall moved to approve the August minutes as written. Commissioner Shadduck-McNally seconded the motion. ***Motion was unanimously approved.***

Grant Administration

Larimer County Sheriff's Office Contract Update for Year 4 (2026-2027)

The Larimer County Sheriff's Office (LCSO) provided an update on its Co-Responder Program, which has experienced delays in finalizing its ROAC contract. The original July 1, 2026 start date was postponed to September 1 and later October 1 due to ongoing contract negotiations with UCHealth and injuries affecting the three assigned deputies. LCSO has submitted its final contract comments to UCHealth and is awaiting approval, while candidate interviews are underway with seven applicants as of mid-September. Due to the time needed to complete candidate selection and background checks, LCSO indicated that a November 1 start date would be more realistic. John Voss, ROAC Fiscal Agent, clarified that the agreement dates can be finalized once LCSO confirms its start date and that the Council could adjust the contract term, if needed, to accommodate the delay.

> ***Action –*** Commissioner Shadduck-McNally made a motion to approve the Larimer County Sheriff's Office contract start date of November 1, 2026 ending on November 30, 2027. Mayor Gary Hall seconded the motion. ***Motion was unanimously approved.***

2027 Year 5 Funding Priorities Discussion

The Chair reminded the Council that the ROAC will receive approximately $1.8 million from the COAC for the Year 5 grant funding cycle, in addition to $632,585 in carryover funds from Year 4, for a total of $2,513,488 available for Year 5. The Chair also noted that funding is expected to decrease considerably in future years.

As requested, Dr. Jared Olson, Senior Population Epidemiologist, shared resources to support the Council's continued discussion of Year 5 priorities and reviewed the ROAC goals approved on January 23, 2025: reducing overdose deaths through harm reduction and prevention, expanding access to SUD/OUD treatment and recovery, sustaining recovery supports, and preventing substance use across the lifespan. He also presented staff recommendations based on a brief landscape assessment of OUD in Larimer County, highlighting MOUD/MAT, harm reduction, high-risk transitions, complex cases involving substance misuse, multigenerational

risk factors, and targeted prevention for at-risk youth. Dr. Olson then reviewed funding Options A and B, comparing Year 4 actual funding with staff recommendations for Year 5.
The Council discussed barriers to Medication Assisted Treatment (MAT), with Dr. Lesley Brooks providing additional perspective on its role in supporting individuals with opioid use disorder (OUD). Pharmacy access, transportation, and stigma were identified as potential barriers, noting that some pharmacies may be less welcoming to individuals filling MAT prescriptions. Dr. Brooks noted that while no formal list of supportive pharmacies exists, a future care compact could identify pharmacies willing to serve as safe and supportive locations for MAT prescriptions. Dr. Olson added that stigma from pharmacies, families, programs, housing providers, and religious organizations can also create pressure for individuals to reduce MAT prematurely. The Council agreed that the previously identified ROAC goals continue to resonate and discussed emerging concerns related to Medicaid changes, reductions in harm reduction funding, and kratom.

The Council discussed whether funding priorities should be adjusted as community needs and available resources change. ROAC Legal counsel, David Ayraud, confirmed that opioid settlement funding is expected to continue for at least 18 years beginning in 2022, although projected amounts may change as additional settlements are finalized. The Chair noted that all grantees received a 6% reduction from the previous year, while Zeke Cortez raised questions about whether decreasing funding is reaching the community as effectively as possible and whether funding categories could be consolidated. The Chair clarified that COAC requires grantees working across multiple categories to report their work within each applicable category, preventing them from being placed into a single category. Dr. Olson also suggested grouping similar grantees together during future proposal reviews to make comparisons easier given differing funding timelines.

John Voss, ROAC fiscal agent, clarified that administrative costs reimburse Larimer County for staff time supporting the Council, including legal, finance, population epidemiology, and administrative support. These costs are reviewed twice annually and typically total $60,000–$70,000 per year. The Council must finalize its funding priorities in October for submission to the COAC in November, and Dr. Olson asked the Council to identify any additional information they would like staff to prepare for the next meeting. The Council was also informed of the upcoming Colorado Opioid Abatement Conference on September 30 and Rethinking Addiction & Recovery Conference on October 30, with registration information to be shared with the Council.

Adjourn Meeting

Commissioner Shadduck-McNally moved to adjourn the meeting. The meeting adjourned at 3:31 PM.

Larimer Regional Opioid Abatement Council 2025 - 2026 Funding Cycle

Cash Basis	2025				2026				TOTAL 2-Year Plan as of 10/15/2026				
	Budget	Actual Revenues & Expenditures	Allocated for specific purpose, not yet spent	Unallocated	Budget	Actual Revenues & Expenditures	Allocated for specific purpose, not yet spent	Unallocated	Budget	Actual Revenues & Expenditures	Allocated for specific purpose, not yet spent	Roll Forward (Unspent + Unallocated)	Notes
INFLOWS													
Settlement Funds	$ 2,346,254.52	$ 2,346,254.52			$ 2,603,252.97	$ 2,603,252.97			$ 4,949,507.49	$ 4,949,507.49	$ - .00	$ - .00	
Unspent 2025 funds					$ 456,357.80	$ 456,357.80			$ 456,357.80	$ 456,357.80	$ - .00	$ - .00	
Unspent 2023 - 2024 funds	$ 465,397.54	$ 465,397.54			$ 200,000.00	$ 200,000.00			$ 665,397.54	$ 665,397.54	$ - .00	$ - .00	
Return of Funds	$ 52,934.61	$ 52,934.61			$ 193,335.00	$ 193,335.00			$ 246,269.61	$ 246,269.61	$ - .00	$ - .00	
Interest on Investments		$ 256,292.51		$ 256,292.51		$ 87,442.23		$ 87,442.23	$ - .00	$ 343,734.74	$ - .00	$ 343,734.74	(1)
McKinsey Settlement - non-state		$ 2,809.05		$ 2,809.05					$ - .00	$ 2,809.05	$ - .00	$ 2,809.05	(2)
TOTAL INFLOWS	**$ 2,864,586.67**	**$ 3,123,688.23**	**$ - .00**	**$ 259,101.56**	**$ 3,452,945.77**	**$ 3,540,388.00**	**$ - .00**	**$ 87,442.23**	**$ 6,317,532.44**	**$ 6,664,076.23**		**$ 346,543.79**	
EXPENDITURES													
Recovery	$ 1,307,905.98	$ 1,307,905.98	$ - .00	$ - .00	$ 1,281,197.96	$ 640,599.21	$ 451,103.25	$ 189,495.50	$ 2,589,103.94	$ 1,948,505.19	$ 451,103.25	$ 189,495.50	(3)
Treatment	$ 258,404.00	$ 258,404.00	$ - .00	$ - .00	$ 361,819.63	$ 50,243.18	$ 151,377.56	$ 160,198.89	$ 620,223.63	$ 308,647.18	$ 151,377.56	$ 160,198.89	(3)
Prevention	$ 420,356.00	$ 420,356.00	$ - .00	$ - .00	$ 539,328.42	$ 269,664.21	$ 79,344.19	$ 190,320.02	$ 959,684.42	$ 690,020.21	$ 79,344.19	$ 190,320.02	(3)
Harm Reduction	$ 209,962.00	$ 209,962.00	$ - .00	$ - .00	$ 298,360.45	$ 149,180.23	$ 149,180.22	$ - .00	$ 508,322.45	$ 359,142.23	$ 149,180.22	$ - .00	
Planning & Coordination	$ 611,085.00	$ 611,085.00	$ - .00	$ - .00	$ 238,978.91	$ 119,489.46	$ 119,489.45	$ - .00	$ 850,063.91	$ 730,574.46	$ 119,489.45	$ - .00	
Administrative Costs	$ 56,873.69	$ 56,873.69	$ - .00	$ - .00	$ 100,000.00	62,688.61	$ - .00	$ 37,311.39	$ 156,873.69	$ 119,562.30	$ - .00	$ 37,311.39	(3)
2026 Unallocated Carryover	$ - .00	$ - .00	$ - .00	$ - .00	$ 633,260.40	0.00	$ - .00	$ 633,260.40	$ 633,260.40	$ - .00	$ - .00	$ 633,260.40	(4)
TOTAL EXPENDITURES	**$ 2,864,586.67**	**$ 2,864,586.67**	**$ - .00**	**$ - .00**	**$ 3,452,945.77**	**$ 1,291,864.90**	**$ 950,494.67**	**$ 1,210,586.20**	**$ 6,317,532.44**	**$ 4,156,451.57**	**$ 950,494.67**	**$ 1,210,586.20**	

Notes:

(1) Must be spent for Exhibit E purposes, but reported separately from settlement funds.

(2) Must be spent for Exhibit E purposes, but not reportable to the state.

(3) Carryforward of awarded funds

(4) Carryforward of unspent and unallocated funds, including returned funds

Larimer Regional Opioid Abatement Council 2023 - 2024 Funding Cycle FINAL

Revenues are reported for funding year, Expenditures reported on Cash Basis

	2023			2024				TOTAL 2-Year Plan as of 12/31/2024			
	Budget*	Actual Revenues & Expenditures	Allocated, not yet spent	Budget*	Actual Revenues & Expenditures	Allocated, not yet spent	Unallocated	Budget*	Actual Revenues & Expenditures	Roll Forward (Unspent + Unallocated)	
REVENUES											
Settlement Funds	2,052,502.30	2,052,502.30		3,414,978.00	3,414,978.23		0.00	5,467,480.30	5,467,480.53		
Interest on Investments		60,685.89			90,411.95		90,411.95		151,097.84	151,097.84	**(7)**
McKinsey Settlement - non-state, redirected					2,809.05		2,809.05		2,809.05	2,809.05	**(8)**
	2,052,502.30	2,113,188.19		3,414,978.00	3,505,390.18			5,467,480.30	5,621,387.42	153,906.89	
EXPENDITURES											
Leadership, Planning & Coordination											
Care coord, eval, stigma reduction, education (1)	650,000.00	650,000.00		650,000.00	650,000.00		0.00	1,300,000.00	1,300,000.00		
Treatment											
Criminal Justice Involved persons (2)	550,000.00	550,000.00		550,000.00	549,947.00		53.00	1,100,000.00	1,099,947.00	53.00	
Recovery											
Supportive Housing (3)	0.00	0.00		611,740.00	411,000.00	200,000.00	740.00	611,740.00	411,000.00	200,740.00	**(9)**
Prevention:											
School-based programs (4)	400,000.00	400,000.00		400,000.00	400,000.00		0.00	800,000.00	800,000.00		
Social Connection (6)				611,740.00	611,740.00		0.00	611,740.00	611,740.00		
Harm Reduction											
Prevent SUD Deaths (5)	250,000.00	250,000.00		250,000.00	250,000.00		0.00	500,000.00	500,000.00		
Administrative Costs											
Conferences	16,472.00	16,472.00		7,000.00	7,000.00			23,472.00	23,472.00		
Stipends				1,500.00	1,000.00	500.00		1,500.00	1,000.00	500.00	**(10)**
Support	186,030.00	14,750.00	171,280.00	332,998.54	40,174.00	292,824.54		519,028.54	54,924.00	464,104.54	**(11)**
TOTAL EXPENDITURES	2,052,502.00	$ 1,881,222	$ 171,280	3,414,978.54	2,920,861.00	493,324.54	793.00	5,467,480.54	4,802,083.00	**665,397.54**	

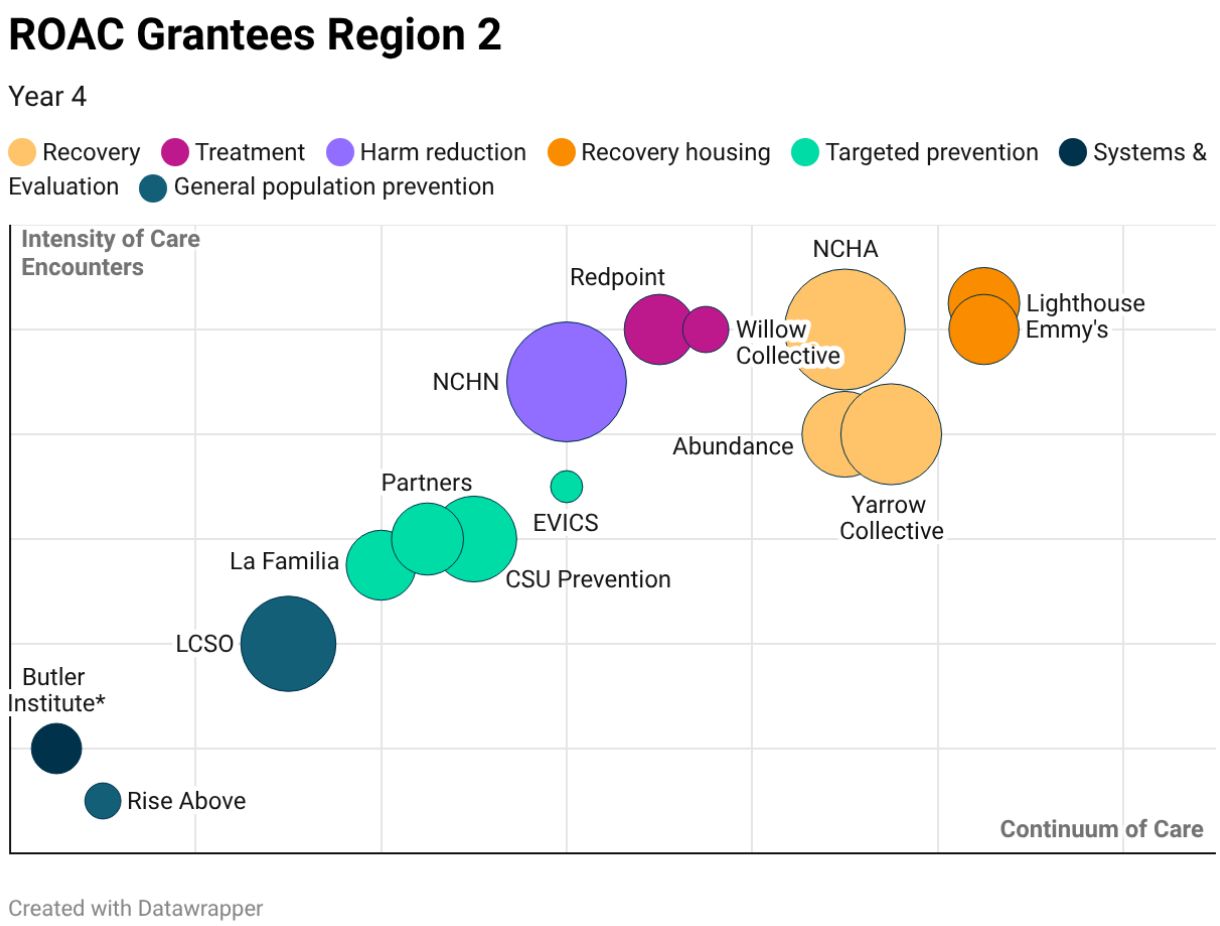
* Per approved Two Year Plan as of 11/2023, with Use Categories updated to Schedule E

(1) North Colorado Heath Alliance
(2) Larimer County Sheriff's Office
(3) Abundance Foundation $211,000; Denver Rescue/Harvest $400,000
(4) Coloardo State University $700,000; Rise above $100,000
(5) (North) Colorado Health Network
(6) Yarrow Collective $117,157; Abundance Foundation $250,000: FC Rescue / Harvest $244,583
(7) Must be used for Exhibit E purposes but reported separately from settlement funds.
(8) Must be used for Exhibit E purposes but not reportable to the state.
(9) $200 K of this is reserved for 2nd half of Denver Rescue / Harvest 2024 housing grant payment
(10) One lived experience member declined the 2024 stipend.
(11) A portion of this is reserved for the July 2023 - Dec 2023 Admin payment

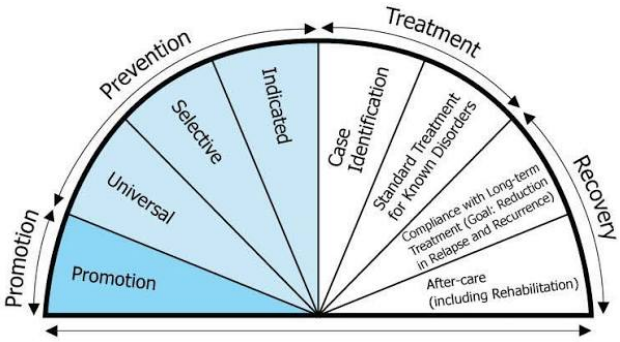
Understanding the Grantee Landscape of Services

- The work of existing grantees clusters in three areas of focus: general population prevention, targeted prevention for at-risk individuals or communities facing higher barriers to care, and high intensity services including harm reduction, treatment, navigation, and recovery services. The Butler Institute does not fall in any of those clusters because they provide systems and evaluation services directly to the council to inform and support ROAC decisions.
- Higher intensity services with high levels of client interaction and longer ongoing support occur in harm reduction, treatment, and recovery. Recovery includes peer support and navigation services. This cluster has a significant impact on ROAC goals 1, 2, and 3. This cluster also has the greatest impact on our community's ability to initiate and sustain MAT.
- Some grantee programs may be able to transition from development and implementation to maintenance phases with reduced levels of funding support.

Grantee	**Primary Focus Area**
Abundance Foundation	Recovery
CSU Prevention Research Center	Targeted prevention
Emmy's House Foundation	Recovery housing
EVICS Family Resource Center	Targeted prevention
Larimer County Sheriff's Office (LCSO)	General population prevention
Lighthouse	Recovery housing
North Colorado Health Alliance (NCHA)	Recovery
Northern Colorado Health Network (NCHN)	Harm reduction
Partners	Targeted prevention
Rise Above Colorado	General population prevention
The Family Center / La Familia	Targeted prevention
The Redpoint Center	Treatment
The Willow Collective	Treatment
Yarrow Collective	Recovery
Butler Institute*	Systems & Evaluation



Terms and definitions for the above graph



- Continuum of care is a classification system that organizes the scope of behavioral health services. (see the associated graphic to the right)
- Intensity of care encounters refers to the overall time and relationship investment including multiple or ongoing client encounters and/or substantial therapeutic relationships.
- The size of the bubbles in the above graph are scaled to the size of the Year 4 grant the organization received with larger bubbles indicating larger grants.

Scenario Proposals

The following scenarios are examples of how the council could elect to move forward with Year 5 and subsequent funding years. The 3 scenarios listed are not exhaustive of all the possible options. Elements of different scenarios could be combined with others to create other

alternative funding scenarios. Some priorities highlighted in the select scenarios presented could be further emphasized (e.g.moving from smoothing the funding decline to endorsing flat funding of around $2 million for Year 5 and Year 6). Some pros and cons of each scenario are listed below.

Scenario 1

Year 5 Budget: $2,513,488 Rollover: $0

- Freeze funding for only all existing grantees (no new grant applications) and implement flat cuts of 10.5% for all grantees.

Pros: Maintains some funding for all current grantees.

Cons: Cuts funding for programs and services indiscriminately, regardless of broader funding environment, changing circumstances, and ROAC goals. Flat cuts in lower funding years may make some grantee programs less effective or impossible to implement. Flat cuts in Year 6 (2027) may need to be upwards of 30+%.

Scenario 2

Year 5 Budget: $2,270,000 Rollover to Year 6 (2027): $243,488

- Focus on core services grantees and preserve high-risk focused prevention activities by reducing scope of funded activities in order to extend the timeline of viable grant amounts to these grantees.
    - Eliminate general population targeted grants.
    - Reduce evaluation and administrative costs.
    - Focus prevention funding on sustaining existing programs at lower funding levels and reaching at-risk youth.

Pros: Smooths the decline in funding (2.3 million to 1.65 million versus 2.5 million to 1.45 million); focuses funding on programs targeting ROAC goals; preserves funding that addresses current use and recovery.

Cons: Requires sunsetting funding for some current grantees; requires scaling back or transitioning some grantee programs to maintaining existing programs with less funding.

Scenario 3

Year 5 Budget: $2,513,488 Rollover: $0

- Use all of Year 5 funds to maximize services this year while acknowledging the significant drop in available funding in Year 6.
- Focus cuts among general population prevention and ancillary services.
- Preserve funding in high intensity services including harm reduction, treatment, recovery, and housing.

- Reallocate some funding from general population prevention to harm reduction to offset federal cuts and restrictions.

Pros: Uses available funding to support programs and services as soon as it is available; allows continuation of funding to general population services albeit with funding reductions.

Cons: Reduces some grantee funding levels while preserving Year 4 funding levels for others; sets up additional high level of funding cuts in Year 6 (2027).

Grantees categorized by other areas of work

Housing Services	Abundance Foundation, Emmy's House, Lighthouse, Yarrow Collective
Peer Support Services	EVICS, La Familia, Yarrow Collective, NCHA, Willow Collective, Abundance Foundation
Whole Person Supports	Abundance Foundation, Yarrow Collective, Willow Collective
Youth Prevention	CSU Prevention Research Center, Rise Above CO, Partners, La Familia
Harm Reduction	NCHN, Yarrow Collective
Focus Populations	La Familia (Spanish), EVICS (Rural/Spanish), Yarrow (Incarcerated), Willow (Mother-child dyad)
Workforce Development &Training	NCHA, CSU Prevention Research Center
Stigma reduction or navigation	NCHA, CSU Prevention Research Center, La Familia, NCHN, Yarrow Collective