EMERGENCY SUPPORT FUNCTIONS

Emergency Support Functions (ESFs) provide the structure for coordinating county activities in support of incident operations and in response to community needs. The ESFs outlined in this section are common emergency operations in most emergency and disaster incidents regardless of the type of hazard involved. A number of these functions are also implemented, to some extent, in the field using ICS incident management procedures. All of the functions described in this section are potentially active EOC operations in the event of a large-scale emergency or disaster in Larimer County. Activation of each of these functions provide for the integration of multiple partners with subject-matter expertise in a variety of areas of incident response and recovery.

The Director of Emergency Management or EOC Manager may direct the activation of an ESF depending upon the activation level of the EOC. Upon ESF activation, an ESF will coordinate with the EOC Manager or Section Lead and work in conjunction with other EOC functions and ESFs to ensure that appropriate planning and execution of missions occur.

ESF Member Roles and Responsibilities
Each ESF Annex identifies the primary and support agencies/departments pertinent to the ESF. Several ESFs incorporate multiple components, with primary agencies/departments designated for each component to ensure seamless integration of and transition between preparedness, response, mitigation and recovery activities. ESFs with multiple agencies/departments designate an ESF Lead for the purposes of the pre-incident planning and coordination of primary and supporting agency efforts throughout the incident.

Primary Agencies / Departments
An ESF Lead is the primary agency or department with specific authorities, roles, resources, responsibilities, and/or capabilities for a particular function within an ESF. ESFs may have multiple primary agencies and the specific responsibilities of those agencies are articulated within the relevant ESF Annex. When an ESF is activated in response to an incident, the primary agency or department is responsible for:
- Supporting the EOC Manager and coordinating closely with the other primary and support agencies and departments
- Orchestrating county support within their functional area for the affected area
- Providing staff for the operations functions at the EOC
- Notifying and requesting assistance from support agencies
- Managing mission assignments and coordinating with support agencies, as well as appropriate local and state officials, operations centers and agencies
- Working with appropriate private sector organizations to maximize use of all available resources
- Supporting and keeping other ESFs and organizational elements informed of ESF operational priorities and activities
- Conducting situational and periodic readiness assessments

- Working with the Purchasing Department on executing contracts and procuring goods and services as needed and with expertise from the finance section
- Ensuring financial and property accountability for ESF activities
- Identifying new equipment or capabilities required to prevent or respond to new or emerging threats and hazards, or to improve the ability to address existing threats

Support Agencies

Support agencies and departments are those entities with specific capabilities or resources that support the primary agency or department in executing the mission of the ESF. When an ESF is activated, support agencies and departments are responsible for:

- Conducting operations, when requested by the EOC Manager or ESF Lead that support the primary agency, consistent with their own authority and resources
- Participating in planning for short- and long-term incident management and recovery operations and the development of supporting operational plans, SOPs, checklists, or other job aids, in concert with existing standards
- Assisting in the conduct of situation assessments
- Furnishing available personnel, equipment, or other resource support as requests by the EOC Manager or ESF Lead
- Providing input to periodic readiness assessments
- Maintaining trained personnel to support interagency emergency response and support
- Identifying new equipment or capabilities required to prevent or respond to new or emerging threats and hazards, or to improve the ability to address existing threats

Emergency Support Function Responsibilities

ESF	SCOPE
ESF 1 - **Transportation**	Restoration and recovery of transportation infrastructure Transportation safety Movement restrictions Damage and impact assessment to transportation infrastructure
ESF 2 - **Telecommunications** **& InformationTechnology**	Coordination with telecommunications and IT industries Restoration and repair of telecommunications infrastructure Protection, restoration, and sustainment of national cyber and information technology resources Oversight of communications within Larimer County
ESF 3 - **Public Works and** **Engineering**	Infrastructure protection, emergency repair & restoration Engineering services and construction management Emergency contracting for infrastructure systems
ESF 4 - **Firefighting**	Coordination of structural and urban firefighting activities Support to urban firefighting operations

ESF 4a -
Wildland Firefighting

Coordination of wildland firefighting activities
Support to wildland firefighting operations

ESF 5 -
Emergency Management
and Planning

Coordination of incident management and response efforts
Management of the Larimer County EOC
Incident support and consequence management planning

ESF 6 -
Mass Care / Disaster
Housing

Mass care
Disaster Housing
Emergency Assistance

ESF 6a -
Accessibility, Inclusion
and Equity

Ensuring accessibility in all emergency management functions
Evaluation of Shelters for accessibility and cultural needs
Consideration of people with disabilities and other AFN
Disaster Management from a lens of equity

ESF 6b -
Household pets and
Service Animals

Household pet and service animal care and sheltering
Safety and well-being of household pets

ESF 6c -
Voluntary Organizations
Active in Disaster

VOAD coordination
Emergency individual assistance
Long-term Recovery Group coordination

ESF 7 -
Resource
Management

Comprehensive incident logistics planning, management, and
sustainment capability
Resource management

ESF 8 -
Public and Environmental
Health

Public health
Environmental Health
Long-term care and Assisted Living disaster services

ESF 8a -
Behavioral Health

Behavioral health services and support

ESF 8b -
Emergency Medical and
Hospital Services

Emergency Medical Services
Hospital and in-patient disaster services

ESF 8c -
Fatality Management

Mass Fatality Management

ESF 8d:
Human Services

Provide direct assistance to community members
within current laws and policies

ESF 9 - **Search and Rescue**	Life-saving assistance Search and rescue operations (urban and wildland)
ESF 10 - **Hazardous Materials** **Response**	Oil and hazardous materials (chemical, biological, radiological, nuclear, explosive, etc.)
ESF 11 - **Natural and Cultural** **Resources**	Natural and cultural resources protection and restoration Historic properties protection and restoration
ESF 11a - **Agricultural Resources and** **Large Animal Response**	Nutrition assistance Animal and plant disease and pest response Food safety and security
ESF 12 - **Energy**	Energy infrastructure assessment, repair, and restoration Energy industry utilities coordination Energy forecast
ESF 13 - **Public Safety and** **Security**	Facility and resource security Security planning and technical resource assistance Public safety and security support Support to access, traffic, and crowd control
ESF 14 – Community **Recovery and Mitigation**	Social and economic community impact assessment Short and long-term recovery assistance to communities Analysis and review of mitigation program implementation
ESF 15 - **Public Affairs /** **External Affairs**	Emergency public information and protective action guidance Media and community relations
ESF 16 – **Finance and** **Administrative Support**	Financial tracking and oversight Procurement Documentation control Administrative support

ESF Matrix

The matrix provides a quick reference tool to identify the respective role and relationships of county agencies and departments to the Emergency Support Functions of all-hazards response. A more specific description of both ESF related activities and the respective roles and responsibilities of the stakeholders is available in the ESF Annex section of this plan.

P = Primary Responsibilities
U = Unified Responsibilities
S = Supporting Responsibilities

The letter "P" indicates the agency that is the designated primary or lead for all activities related to the specific ESF. These agencies have a statutory, county or functional responsibility to coordinate the activities of all agencies that have responsibilities under this ESF.

The letter "U" indicates the lead in accomplishing that ESF may be shared by more than one agency, or the lead may be situation dependent.

The letter "S" indicates other County agencies and/or departments that may have resources that could be used in support of the ESF. Agencies designated "P" or "U" are responsible for coordinating the efforts of agencies designated as "S" in support of the accomplishment of the ESF.

This matrix is a guideline for agencies with pre-designated roles. This should not restrict adaptation or flexibility during disaster/emergency response and recovery.

It should be noted that the ESFs are related. For example, ESF 13-Public Safety, may need to coordinate with ESF 1-Transportation and ESF 15-Public Affairs. Also, although ESFs are subdivided in some cases (i.e. a, b, c), this is done for clarity of roles. In the EOC, these subcomponents would work together under one ESF if multiple subcomponents are needed for a particular incident.

Emergency Support Function	ESF 1: Transportation	ESF 2: Communications	ESF 3: Public Works and Eng	ESF 4: Firefighting	ESF 4a: Wildland Firefighting	ESF 5: Emergency Management and Planning	ESF 6: Mass Care and Disaster Housing	ESF 6a: Accessibility, Inclusion and Equity	ESF 6b: Household Pets and Service Animals	ESF 6c: Voluntary Orgs Active in Disaster	ESF 6d: Human Services	ESF 7: Resource Management	ESF 8: Public and Environmental Health	ESF 8a: Behavioral Health	ESF 8b: Emergency Medical & Hospital Svcs	ESF 8c: Fatality Management	ESF 9: Search and Rescue	ESF 10: Oil and Hazardous Materials	ESF 11: Natural and Cultural Resources	ESF 11a: Agriculture / Large Animal Response	ESF 12: Energy	ESF 13: Public Safety and Security	ESF 14: Community Recovery & Mitigation	ESF 15: Public Affairs / Extrenal Affairs	ESF 16: Finance and Admin Support
Board of Commissioners	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S
County Manager	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S
Sheriff's Office	S	S	S	S	U	U	S	S	S	S	S	U	S	S	S	S	U	U	S	U	S	P	S	S	S
County Attorney	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S
Human Resources	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S
Emergency Management	S	S	S	S	S	U	S	S	S	S	S	U	S	S	S	S	S	S	S	S	P	S	P	S	S
Public Affairs / PIO	S	S	S	S	S	S	S	S	S	S	S		S	S	S	S	S	S	S	S	S	S	S	P	
Assessor						S																		S	
Clerk and Recorder						S																		S	S
Coroner												S				P						S			
District Attorney																								S	
Treasurer																								S	S
911 Comms / LETA		U		S	S	S						S			S		S	S				S		S	
Emergency Medical Svcs			S	S	S	S						S	S	S	U	S	S	S				S			S
Fire Depts / Districts				P	U	S						S	S	S	S	S	U	U				S	S	S	S
CPIRS	P		P			S						S										S	S	S	S
Natural Resources						S						S							P	S					
Agricultural Board																				U					
Larimer GIS			S	S	S																			S	
Criminal Justice Svcs											S											S			
Facilities	S	U	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S
Information Technology	S	U	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S
Financial Services						S						S													P
Public Health and Env.			S	S	S	S	S				S	S	P		S	S		U	S				S	S	S
Human Services							S				P														
Fairgrounds and Events						S			S		S	S										S		S	
Larimer Co. Extension												S										S			
ARES		S		S	S	S						S	S		S		S	S				S		S	
American Red Cross						S	S			S		S		S										S	
Larimer Humane Society						S			P			S													
Larimer VOAD						S	S			P	S	S		S										S	
Salvation Army						S	S			S		S												S	
Larimer School Districts					S	S	S		S			S										S			
Colorado State University					S	S	S		S			S	S									S			
Summitstone Health Ptnrs						S	S	S	S	S		S		P	S	S			S			S	S	S	
Hospitals						S	S					S	S	S	U	S		S				S			
Private Sector	S	S	S	S	S	S	S			S	S	S	S	S	S	S	S	S	S	S	S	S	S		
Municipal Agencies	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S
State Agencies	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	U	S	S	S	S	S
Federal Agencies	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S	S